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ONE CENT In Greater New York TWO CENTS.

# **16 RADICAL LAW** CHANGES IN N. Y ASKED BY HYLAN

Programme Begins With Ownership and Operation of Public Utilities.

HOME RULE DEMANDED

Would Fix All Food and **Fuel Prices and Abolish** Five Commissions.

CHAMBERLAIN CUT OUT

Corporation Counsel and Pub lic Service Board to Be Elected by People.

before it takes office the new Hoard of Estimate has a programme f new laws or amendments affecting he city government which it will ask

be Legislature to pass in 1918. "The programme," an announcement com Hylan headquarters says, "has seen adopted for the purpose of carryag out the platform pledges made in the scent campaign, which the people of Yew York indomed by an overwhelming

It is the result of several conferences, er which Judge Hylan presided, of

hould give rise to any partian con-roversy because of the overwhelming avorable sentiment expressed by the oters in the recent election. Judge Hylan and the Board of Estimate con-

for without requiring the consent of the rate Food Commission and additional uthority for financing these operations.

The legislation necessary to emower the city of New York to acquire

of operate all public utilities.

4. The repeal of the pay as you policy, which now ties the hands of the Board of Estimate and prevents the utiling of schools, the acquisition of The election of the Public Ser-

is Commission, First district, to be omposed of five commissioners, one hosen by the voters of each borough hereby making that body responsible to he public and not to private interests, hereby making that body responsible to hereby making that below a formal storage of galvanized iron for temporary buildings already are being the formal storage of the Plan.

with malaries of \$5.500 and numerous omployees, and the creation of a new board of parole composed of Magistrates. Judges of Special and General Sessions, from the capital. More than \$0.000 persons are homeless. The stock of provisions in the city is scant and aid is against extraordinary earnings through the war necessity of heaping business to see that the city is scant and aid is against extraordinary earnings. The stock of provisions in the city is scant and aid is against extraordinary earnings through the war necessity of heaping business.

Parkway Commission and the transfer of its functions and duties to the Park Commissioner of the Borough of The

The abolit'on of the Department Plants and Structures and the trans-of its functions and duties to the Argentine Transport Ashore

Department of Docks and Ferries.

12 The increase of the city's share of the new cornoration franchise tax satablished by the Legislature in 1917 to 10 per cent, instead of 25 per cent, as at present.

f legislative action.

fered by real crtate owners.

"15. The election of the Corporation Counsel. [He now is appointed by the cold. The new is appointed by the cold. The mercury being down to zero.

Sinking Fund Commission and the office of the City Chamberlain."

### AMERICANS KILL 6 MEXICANS. U. S. Troops in Battle With Ban-

dits at San Jose. EAGLE PASS, Tex., Dec. 20,-At least ix Merican bandits were killed in a fight between bandits and United States troons and Texas rangers on Saturday at San Jose Mexico, opposite the Indio ranch, twenty miles south of Eagle Pass, according to an official statement here, according to an official statement here to-day at military headquarters. The Americans had crossed into Mex-leo on the trail of Mexican cattle thleves. There were no American usualties.

### Germans Exchange 638 **British War Captives**

OTTAWA, Ont., Dec. 30. — A Reuter despatch from Zu-rich, Switzerland, received at the Ottawa agency to-day, says that a party of British war prisoners, consisting of 84 officers and 554 men, has arrived there from Ger-

The officers, including Brig.-Gen. Victor Williams of the Canadian expeditionary force, are going to Montreux and Vevey. The men will be interned at Chateau Doex.

The party on the whole looked well, the despatch said, those interned in north Germany appreciations to have been despeted as the control of the control of

pearing to have had a much worse time than those in south Germany.

# **GUATEMALACIT**

125,000 Persons Without Shelter.

PACKED THEATRE FALLS

Urgent Appeals for Aid Following Series of

can Republic of Guatemala, has been to-day. he members of the new Estimate Board, | laid in cuins by a series of earthquakes ader, and Senator James A. Poley.

The measures will be introduced completed the work of destruction. A criy in the session and it is hoped will especially passed." the conference statement says. "None of the suggestions hould give rise to any partisan con-

city to render all possible assistance.
Following is the brief despatch which Following is the brief desprise brought the news of the catastrophe:

lan and the senter the coops.

Shiftman and the Legislature."
This is the programme.

"I Amendment of the present food egulatory legislation so as to give full twenty-five thousand people twenty-fiv

The machinery of the American Red Cross has been set in motion to relieve the earthquake sufferers. In response to an appeal for assistance from Affred Clarke, chairman of the Red Cross chap-ter at Guatemala city, a preliminary appropriation of \$10,000 has been au-thorized for the purchase of relations.

porary buildings already are bel-loaded aboard a vessel to sail for Ba rios on the east coast of Guatemain.

present were damaged badly and many patients was explained, that this return under site. and prisoners were killed. the new legislation will be cut down to

# STRANDED STEAMER

on North Carolina Coast.

Special Despatch to Tau Sun. Nonvolk, Va., Dec. 20,--Thirty-four

departments without the necessity Carolina coast this morning by the life savers at Currituck station. "14. Additional statutory power in the city to the all forms of property and to devise additional subjects of taxa-tensely from cold while trying to float tensely from cold while trying to float her. High winds and seas drove the

Mayor.] cold, the mercury being down to zero, the crew yesterday. This morning when the storm abated slightly and the helpless ship appeared nearer shore they to the vessel and the men on board were

landed safely. Four of the men were in serious condition from the cold, two of them being unable to use their hands. The Palma was bound up the coast ballast and proved an easy prey for he seventy mile gale. Wreckers believe the Palma can be floated. A Government vessel was reported in distress along the coast to-day. Coast guard cutters are hurrying to her as-

Marcont New Envoy to U. S.

Special Cable Despatch to The Sur.
Rows, Dec. 30.—The 1918 food regulations, which have just become known here, will prohibit the sale of candy.
Only the sale of unsurgered biscuits and thosolates will be allowed next year.

Senator Marconi was a rifember of the Italian mission which visited the United States last spring. After his return he served on the staff of Gen. Dias, the Italian commander in chief, giving special attention to the wireless system of the front.

## ROAD RETURNS NOT TO BE BASEI

Federal Compensation Will Be Computed Largely on Stocks' Worth.

EVERY CASE SEPARATE

Interstate Commerce Commission Will Make All of Adjustments.

opecial Desputch to The Son WASHINGTON, Dec. 30 .- The legisla-Director-General McAdoo with fuller authority in controlling the unified railway systems of the country will be so drawn Many Inhabitants Killed- that returns to railroad security holders will be on a common sense ! asis and not figured arbitrarily on the par value of

stocks. This can be stated on official The principal legislation sought is in way earnings. Provision was made for following the strong combardment of the tion, even though authority was lacking for the pronouncement, in anticipation of the request to Congress for the needed

While the return to be guaranteed is to be limited to about 6 or 7 per cent.—
the final figure has not been determined the British ejected them in part after Washington, Dec. 36.—Guatemala city, capital of the little Central Americal Panalla of the little Central American Republic of various railroad stocks. This was expected them in part after the percentage will not be based on an arbitrary fluore such as the par value continues. Following is the British of various railroad stocks. This was expected them in part after counter attacks, but the fighting continues. plained fully to Tite Str cerresponden

Figuring that the return on such an arbitrary basis would prove highly un-fair. It was pointed out, as the holders of stocks of railroads which through streets without shelter and that a num-ber were killed by falling walls.

Naval versels in Central American waters have been ordered to the stricken city to render all possible assistance. ing for the last three years would benefit ing for the last three years would benefit too largely through the Government's guarantee of a return. If the holders of the stocks on which dividends have been paid recently were guaranteed a percentage of the par value of their stocks this return would mean a dividend possibly as high as 50 per cent. of the market value of the stocks.

the market value of the stocks.

The Interstate Commerce Commission will adjust each return separately, the present value of the investment being figured as the basis for the income.

The Interstate Commerce Commission will adjust each return separately, the present value of the investment being figured as the basis for the income.

The Ilmitation on the return it was explained is made necessary under Government operation of all of the railroads ermment operation of all of the railroads against the British positions near the three restoration of the situation as it expressed as the basis for the income.

It was provided that certain laws pulsed. A raiding party north of Passible in the value of the situation as it expressed as the basis for the income.

It was provided that certain laws explained is made a local attack derstanding was arrived at regarding against the British positions near the three-storation of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the return it was repulsed to the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the restoration of the restoration of the situation as it expressed to the restoration of the situation as it expressed to the restoration of the re 5:37 and 7 o'clock last night. Violent quakes were recorded at that time by the seismograph of the Georgetown Univer. Sty observatory, and the distance was ernment operation of all of the railroads as one system as war necessity might make it processary to curtail considerably make it processary to curtail considerably as one one railroad while ing at through no upset all calculations of returns made to

Board of Estimate and prevents the bling of schools, the acquisition of piles, Materials for temporary shelters are being assembled, but the nuldness of the last three years might become through war necessity one of the climite in the devastated region main arteries of the Government's company of the climite in the devastated region main arteries of the Government's company of the climite in the devastated region main arteries of the Government's company of the climite in the devastated region main arteries of the Government's company of the climite in the devastated region main arteries of the government's company of the climite in the devastated region main arteries of the government's company of the climite in the devastated region main arteries of the government's company of the climite in the devastated region main arteries of the company of the climite in the devastated region main arteries of This would make that railroad

Parole Board to Be Abolished.

"3. The abolition of the Parole Commission, composed of a chairman receiving \$7,500 and two commissioners with salaries of \$15,500 and two commissioners with salaries of \$15,500 and two commissioners were killed.

The ratiroad station, the sugar mills, the new legislation will be cut down to 5 or 7 per cent on par.

The fact will be taken into full consideration, it was said in fixing the limit of the return, that the property represented by the stocks is worth considerably more smployees, and the creation of the considerably more been levelled.

Deen fissures opened in the middle of the city.

The inhabitants in panic have fled this value.

on certain lines, the Government will ab-solutely guarantee a minimum return. This return also will be fixed individually for each railroad. If the return under Government operation fails to come up to the guarantee the Government must make up the deficiency. On the other hand, all earnings above the maximum to be set will go to the Gov-

as at present.

"13 Legislation giving New York time transport Palma, 4,000 tons, were power to abelish or rearrange its own rescued from their vessel on the North that related by the relivades in pursuance to offy departments without the present. their plan to put the problem up to the President have been summoned here for conference with Director-General Mc-

Adoo next Thursday, It is expected that at this conference the Government plans regarding the labor question will be more fully disclosed and that other problems touching the status of railroad workers under the

### READING CUTS TRAINS.

Eliminated to Help Movement of Freight.

Special Despatch to Tun Sex. PHILADELPHIA, Dec. 30 -To conserve fuel and give more room for freight movement, the Philadelphia and Reading Railway will cut fif y-four divisional trains from its schedules on runs in this at midnight to-morrow. mination represents about 15 per cent. of the trains according to mileage About 10 per cent, of the trains leaving and arriving in the Reading terminal

The decision to make the sweeping reduction in passenger trains came at the ROME, Dec. 30.—William Marconi, inend of a strenuous two day conference among the seventy-three casualties. The
vontor of the wireless has been uppointed Italian High Commissioner to gibly a further reduction will be made caned with little or no damage. soon, it was announced.

Several trains are t ken off the Chest-Several trains are i ken off the Chest-nut Hill branch. Trains on other di-visions will be out off as follows: Schuylkill, 2; Little Schuylkill, 4; Perki-omen, 2; East Penn, 6; Lebanon Valley, 12; Middletown and Humnelstown, 1; Gettysburg and Harrisburg, 1; Sha-sokin, 5.

### Disorder in Harbin and Vladivostok

SHANGHAI, Dec. 30.— The North China "Daily News" says the situation at Harbin, Manchuria, is serious. The news-paper says that Bolshevik dis-orders have occurred at Vladivo-stok and that the Chinese are endeavoring to send troops there.

## GERMANS PIERCE BRITISH LINES

Driven From Some of Newly Won Trenches at Marcoing and La Vacquerie.

now being framed to supply BATTLE STILL GOING ON

Lodgment Effected in Small Salients, According to London Report.

Lonnon, Dec. 20 .- An attack in force was delivered by the Germans to-day connection with the guarantee of rail- on a two mile front south of Cambrai, last few days, and for a time there was heavy fighting in which the Germans won footings in the British trenches on their left near La Vacquerie and on

report:
At dawn to-day the enemy made powerful local attacks on a total front of over two miles against our position on the spur known as Weish Ridge, south of Cambral. In the central the same was resulted but on the tion on the spur known as Welsh Ridge, south of Cambrai. In the centre the enmy was repulsed, but on the right, to the north of La Vacquerie, and on the left, to the south of Margoing, his troops succeeded in effecting a lodgment in two small salients in our lines. our lines.

Our counter attacks have ejected the enemy from a portion of these positions, and we have taken a number of prisoners. The fighting is continuing in both localities.

Early this morning hostile raiding parties which attacked our positions in the neighborhood of Gonnelieu, were repulsed with loss.

Paris reports intermittent cannonading at several points and small German raids south of St Quentin, in the Version sector near Besonvaux and near

### SNOW AIDS ITALIANS.

Through, It Is Believed.

Special Cable Despatch to Tax Scr. positive port large quantities of port large quantities of port large quantities of possible possible

headquarters report to-day says: Italian Theatre—On the front of Tomba Ridge and in the Plave sector on both sides of Pederobba violent artillery and mine throwing engagements developed in the afternoon.

13 KILLED IN AIR RAID.

Padua and Other Towns Bombed in Barbarous Way.

By the Associated Press.

HEADQUARTERS OF THE ITALIAN ARMY IN NORTHERN TALLY, Dec. 30.—A large enemy fleet of sirplanes participated in the air raid over the city of Padua and mearby towns on Friday night, when thirteen persons were killed and sixty wounded, the majority of the latter being women. In Padua the bombs fell in public squares, near hotels, clubs and he other hand, all earnings above the churches, and from the manner in which rement.

The heads of four railroad brotherism and personal bitterness were shown, coods whose demands for 40 per cent.

A bright moonlight favored the railders. who operated over a wide area embrac-ing the cities of Treviso, Montebelluna, Castelfranco and Padua. This squadron first appeared over Padua at 9 P. M., when a deafening bombardment fairly shook the city. Explosions began in the suburbs and gradually approached th centre of the city, where the streets, hotels and public places were filled with

One bomb struck in the middle of the main square, opening a huge crater and killing one person and maining many. Another struck a wing of the famous palace of Giustiniani near the St. At tonio Church, where the hody of St. Anthony of Padua is buried, killing three women, one of whom happened to be of Austrian birth, and one the wife of an Italian officer who had just arrived in the city on a holiday leave. The Carmelite church and seminary

also were struck and the oldest house Venetia, dating from 1160, was damaged. One of the main hotels near the central square and the Angic-American Cub-were rendered uninhabitable from fallen plaster. Two people were killed out-right in front of the club.

A member of one of the foreign missions visiting the city while going to his lodgings stumbled over the headless body of a woman. Only six soldiers were among the seventy-three casualities. The

New Franco-Swiss Agreement.

## BULGARIA O. K.'S N. Y. IN COAL FAMINE CRISIS; PEACE TERMS OF BOLSHEVIKI

Premier Radoslavoff Advises Provincial Prefects of His Action.

THREE ISSUES DECIDED

Status Quo Ante Bellum to Be Reestablished at Conference To-day.

AMSTERDAM, Dec. 20.-The Bulgarian Premier, Vaseil Radoslavoff, according to a Sofia despatch, has sent a message to all the provincial prefects to the effect that Bulgaria has accepted the Russian

FIRST-That the war between Bulga-ria and Russia be ended. SECOND-That the status quo ant

bellum with respect to commercial treaties and consular and other convenions be reestablished. THIRD-Regarding the Danube quesa plenary meeting of all the delegations. Bulgaria to have a representative on the

The Premier's message added: "Both parties have congratulated each other on

BREAT-LITOVSK, Dec. 28, via Berlin and London, Dec. 30.—Provisional agreement on a series of important points, including territory, liberation of war prisoners and resumption of commercial relations was reached to-day by the delegates of would freeze on them. When the water would be virtually encased in sheets of lee as the water would be virtually encased in sheets of lee as the water would be virtually encased in sheets of lee as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in sheets of lees as the water would be virtually encased in the lees wind. was reached to-day by the delegates of would freeze on them. Frozen hydrants Russia and the Central Powers in discussion of issues which, in the event of many of the fires to spread where of a general peace, would have to be settled among the nations represented in the negotiations here. This provisional disof an agreement being adopted under the performances, and almost superhuman reservation that it was to be examined tasks were tacked cheerfully and with

by the Governments represented by the thoroughness,

An agreement on a principle was or the return of captured merchant

Copyright, 1917, all rights reserved. consular relations is embraced in the Rome. Dec. 30.—Heavy snows have understanding it is set forth that there understanding is to set forth that there

the name rule to the city of New York and such amendments to the home rule act of 1913 as will give the following the find and that the enemy will result the adoption of the widest of 1913 as will give the first the relief of the republic of the countries of the powers of self-government.

"I The abolition of the Board of Water Supply, composed of three composed the transfer of its functions and duties at the Department of Water Supply, Gas and Electricity.

The abolition of the Court House the Department of Water Supply, Gas and Electricity.

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The abolition of the Court House the Department of Water Supply, Gas and the Prisa and the Prisa accurated by the Mater Water Supply, Gas and the Prisa accurate that in their homes and others in the streets.

The Colon Theatre, Filled With People, Collapsed, There were many and the prisa accurate the pris

possessor. Five attractive young women, headed by Miss Florence McGuire, one of the most popular entertainers of "Oh, Boy! sell bids there to-day.

The great Ice Pageant at the Waldorf takes place Thursday and Friday nights. Read of this other features on page 5. WARNING! THE SUN TO-BACCO FUND has no connection

with any other fund, organization or publication. It employs

no agents or solicitors.

# ADMINISTRATORS BLAMED; 13 BELOW ZERO REACHED

## 300 FIRE CALLS BREAK RECORD

Two of Suspicious Origin Damage War Material and Hamper Ship Work.

SERIOUS HARLEM BLAZE

Hundreds Are Routed in Cold and Theatre Is Opened to Shelter Them

All existing records for the number of larms sent into the New York Fire Department in twenty-four hours were broken yesterday in one of the hardest and cruellest periods that the firemen have ever experienced. The fires in the Metropolitan district included two of supposed incendinry origin intended to hamper Government work and supplies, while another destroyed 150 horses and a like number of automobile trucks.

At a late hour last night the number of alarms sent 1, percent the 200 more

Brest-Litovsk Delegates Agree to Evacuate Conquered Land.

cinarily they would have been quickly To the credit of the Fire Department

\$200,000 Long Island City Blase.

Probably the fire that did the greatest sland Railroad freight transfer station at Arch and Crane streets, Long Island the faced by a fuel famine in the midst ty. Here a sees framed building 200 or zero weather et long, 100 feet wide and two stories the containing an enormous amount of at once to New at once to New

one of which, it was said, conparts from local fac-Sweeney, a special officer em-by the railroad, had passed

mean the return of controlled methods. Begody recognized as a great and another than the shall be immediated aspects of special and another than the shall be immediated aspects of the controlled as a successful as a controlled as a successful as a controlled as a contro

homes into the cold dragging with them everything portable on which they could lay their hards. Many were in grave danger of collapse from fear and the old until the management of Proctor' cold until the management of Proctor's British Occupy Birch After Stub- Cont Deliveries Handicapped.

theatre doors and sheltered as many born Resistance.

TEMPERATURES in New York yesterday, as recorded by Westher Bureau, were: 

# M'ADOO TO MOVE

Trains Bearing Fuel to Have Right of Way Even Over Passenger Traffic.

EXPERTS IN CONFERENCE

Situation in New England Far Worse Than This City-War Plants Closing.

by Director-General McAdoo in a way Dealising that relief most be furnished

tion of railroads is being tackled to-night

night, with a loss estimated at all of the traffic experts within reads to help blin with the problem. were tentatively framed to-night will be "sack" they couldn't get filled. work by the yard em- that beginning to-morrow probably coal playees saved all but two, which were trains will have the right of way over That the fire was set by an incendiary to considered almost certain, as only a considered almost certain, as only a considered almost certain, as only a considered almost certain as only a considered and the combined facilities of the railways. off slictracus and rushing them to the

born Resistance.

Death and Misery Result From Frigidity and Lack of Fuel.

COLD WILL CONTINUE

Official Records Show Mercury Dropped Far Be-

low All Records. HARBOR ICE A MENACE

Suggestion Made That Men at Camp Upton Be Used in Moving Supply.

Since the Indians sold out New York nisery from cold weather as she had to gein and bear yesterday. Death and misery crept at the heels of the most savage frigulity ever recorded by the forty-six year old Weather Bureau. The tubes showed the mercury at 13 degrees below zero at 8:20 A. M. vesterday murning, or 7 degrees colder than had ever been officially recorded. At 2 o'clock this morning the mercury had crept back

to 6 degrees below the zero mark. There may have been titterer weather some time in the three centuries that folks have inhabited these parts, but the matter is open to coubt. The memory of man recalls nothing like it-cannot summon up such episodes as have been familiar occurrences within the past twenty-four hours the East Side, begging for unable to get a lump, burned their fur-niture in a desperate resolution to keep life in their children, for breakers ploughed the harbor, shearing through closing doids of ice, in order that a little traffic might drift from shore to

WASHINGTON, Dec. 20.—The bleg st Clouds of vapos lifted steadily from problem of the Government administra- waters much wanner than the air all day, like fog, above the bay and the two rivers and all the beaches, a phe-nomenon amazing to the oldest mariners. ount of damage was that in the Long which gives hope of relief for community Rich and poor sought refuge within a single room, warming themselves when they could by the heat from as stove ovens, with 10 dinner in mufflers and ections, 140 feet wide and two stories and his desired and two stories of the containing an enormous amount of reight, including supplies for Camps and Upton, was totally consumed to Director-General McAdoo has called in other three Men who could write their think with the containing and the could write their think with the could write their checks for thousands begged plaintively for thousands begged plaintively palaned gates for just a few bushels

There is a possibility that the young inp Upton, Yaphank, may be called upon for patriotic service somewhat outate large sumplies of coal in storage a

ALLENBY ADVANCES AGAIN.

ALLENBY ADVANCES AGAIN.

### Industries whose wheels had to keep

bern Resistance.

Cohers were taken into neighbors' houses and cared for until they could be sent back to their homes.

So many frozen hydrants were found and so many cases of bursting hose occurred that for a time it looked as if the fire would get beyond control of the firemen and leap across from the rear to tenements fronting on 123d street. By hard work, however, the fremen prevented this, although several clothesine.

Continued on Resistance.

London, Dec. 30.—The forces under turning on the Lord's day were paralized by this polarie affliction. And particularly the impectative business of moving ceal was employed to the point of heightseness. Laborers whose hearts were right enough simply could not stand the punishment. Hundreds of the punishment. Hundreds of the punishment. Hundreds of the punishment in the great tidewater coal receiving varies or upon the water coal free or who drove coal carts or motor trucks went to their bosses and admitted they had had enough. As much as anything